

Contingency planning

Norwegian Tunnel Safety Conference 2018

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"Ideal" rules for contingency planning and preparedness (Perry & Lindell, 2003)

- 1. Be based on accurate knowledge of threats and likely human responses
- 2. Encourage appropriate action by crisis managers
- 3. Encourage flexibility in responses
- 4. Promote inter-organizational coordination
- 5. Integrate plans for each hazard into a multi-hazard approach
- 6. Involve the training of relevant personnel
- 7. Provide for testing of proposed response through drills and exercises
- 8. Be a continuing process to accommodate changes in the threat environment and with the introduction of new or improved equipment
- 9. Be a strong advocate for resources to low probability events
- 10. Recognize the differences between crisis planning and crisis management

Main stages in pre-crisis contingency planning (Drennan & McConnel, 2007)



The emergency preparedness process



Example of risk analysis for tunnel

	K1: Lettere skade	K2: Hardt skadd	K3: 1 - 4 drepte	K4: 5 - 20 drepte	K5: Mer enn 20 drepte
S5: Svært ofte (minst en gang i året)					
S4: Ofte (en gang per 2 -10 år)	Påkjørsel bakfra Feltskifteulykke	Brann i lett kjøretøy			
S3: Sjelden (en gang per 11 - 100 år)	Kryssulykke utenfor tunnel	Velt– lite kjøretøy	Utforkjøring Møteulykke		
S2: Svært sjelden (en gang per 101 - 1 000 år)	Kryssulykke i tunnel		Påkjørsel myke trafikanter	Brann i lange kjøretøy (20 – 100 MW)	
S1: Ekstremt sjelden (sjeldnere enn hvert 1 000. år)	Nedfall Stormflo	Lekkasje av farlig gods	Velt – buss		Brann i buss (30MW) Brann farlig gods

Contingency planning in tunnels



Example of emergency preparedness analysis (1)

	K1: Lettere skade	K2: Hardt skadd	K3: 1 - 4 drepte	K4: 5 - 20 drepte	K5: Mer enn 20 drepte
S5: Svært ofte (minst en gang i året)					
S4: Ofte (en gang per 2 -10 år)	Påkjørsel bakfra Feltskifteulykke	Brann i lett kjøretøy			
S3: Sjelden (en gang per 11 - 100 år)	Kryssulykke utenfor tunnel	Velt– lite kjøretøy	Utforkjøring Møteulykke		
S2: Svært sjelden (en gang per 101 - 1 000 år)	Kryssulykke i tunnel		Påkjørsel myke trafikanter	Brann i lange kjøretøy (20 – 100 MW)	
S1: Ekstremt sjelden (sjeldnere enn hvert 1 000. år)	Nedfall Stormflo	Lekkasje av farlig gods	Velt – buss		Brann i buss (30MW) Brann farlig god

Nr.	Definerte beredskapssituasjoner		
1	Trafikkulykke med personskade (inntil 5 skadde)		
П	Trafikkulykke med masseskade (mer enn 5 skadde)		
Ш	Brann i personbil		
IV	Brann i buss		
V	Brann i vogntog		
VI	Lekkasje av farlig gods		
VII	Brann i farlig gods		
VIII	Driftsstans og feil på teknisk utstyr		

Nr.	Dimensjonerende hendelser	Beskrivelse av hendelsen som skal håndteres	Dekker definerte beredskapssituasjoner	
Α	Stor trafikkulykke	Trafikkulykke med buss og/eller flere personbiler, med inntil 20 personer alvorlig skadd	1, 11,	
В	Brann i vogntog (100 MW)	Brann i vogntog lokalisert nært midten av tunnelen, med kø av biler bak vogntoget i naturlig ventilasjonsretning	III, IV, V, VII	
С	Langvarig driftsstans	Hendelse uten personskade, men som vil medføre behov for stengning i flere dager	VI, VIII	

Example of emergency preparedness analysis (2)

Dimensioning scenario: Fire in a heavy goods vehicle (100 MW)

Response fase	Needs (challenges)	Measures	Time to execution	Resources	Competence/ Quality
Alarm	Information about the incident; what and where in the tunnel	Observation and questioning of emergency telephone caller	Answer within 10 seconds and achieve situation awareness within 2 minutes	Emergency telephone every 100 m., and camera surveillance	Training in questioning people in distress Training in assessing fire development Telephones and cameras resisting xx minutes of fire
Mobilisation	Get to the tunnel	Emergency response from fire service and ambulance	Arrive within 15 minutes from alarm	2 fire trucks with 10 fire-fighters 4 ambulances	Tunnel fire truck, water tank truck Able to treat smoke injuries
Rescue	Prevent people from getting captured in smoke	Start fire ventilation in the direction away from people	Within xx minutes	xx ventilation system	Capacity to remove smoke from a 100 MW heavy goods vehicle fire, with a natural wind flow of xx m/s Possible to change ventilation direction
Evacuation	People needing assistance to evacuate	Transport of 100 people	Within 20 minutes	Transport units for minimum 100 people	Cars with over pressured cabins and IR-cameras
Normalisation					

Example of emergency preparedness analysis (3)

- Performance requirements
 - Answer the emergency telephone within 10 seconds
 - Achieve situation awareness within 2 minutes
 - 2 fire trucks and 4 ambulances arrive at the tunnel within 15 minutes
 - Start the fire ventilation within xx minutes
 - ...
 - ...
- Dimensioning requirements
 - Emergency telephones every 100 meters
 - Camera surveillance equipment, with specification xx
 - Fire and ambulance station located xx km from the tunnel
 - Fire ventilation system with a capacity to remove smoke from a 100 MW heavy goods vehicle fire, against a natural wind flow of xx m/s

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Emergency preparedness documentaion

- Emergency response plans
- Plans for training and exercises
- Plan for investment and procurement
- Routines for operation and maintenance

The emergency preparedness process





Time

understanding

Learning and

exercise need

Systematic exercising and learning



Single-loop and double-loop learning



⁽Basert på Argyris & Schön, 1978, 1996)

Systematic exercising and learning vs. s/d-learning



"The learning staircase" vs. s/d-learning



Emergency Management

